

#### **Measures: The Heart and Battleground**

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May 28, 2008



#### **Medicare Hospital Value-Based Purchasing**

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## **Topics for Today**

- 1. VBP Scoring Approach a cook's tour
- 2. Value: benefits of services in relation to their cost
- Inherent goals should determine what and how to measure

"If CMS is going to place a significant burden on the industry, please let's do it right, and make it worthwhile for everyone."



#### Calculation of the VBP Total Performance Score

#### Performance Score for Domain: Total earned points ÷ Total possible points x 100

- Attainment
- Improvement

Total Performance Score: Weighted average of the Performance Score for the respective domains

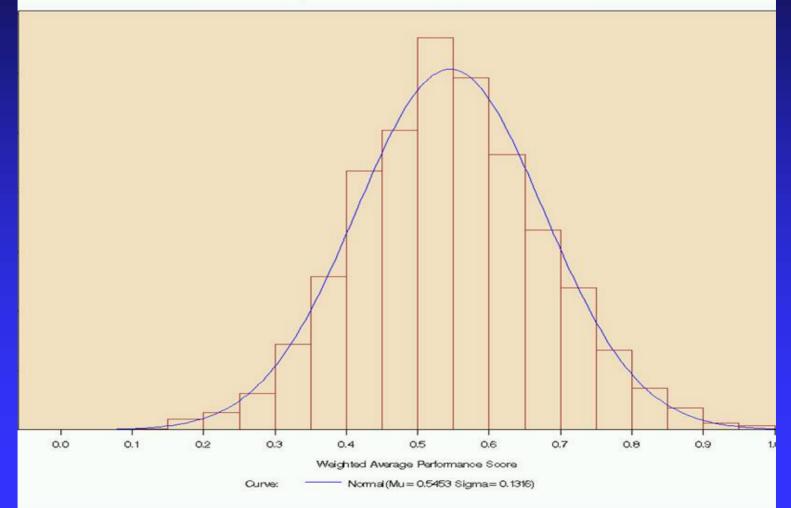
- Clinical process
- Patient-centered care
- Clinical outcomes



#### Total Performance Score: Clinical process (70%), HCAHPS (30%)

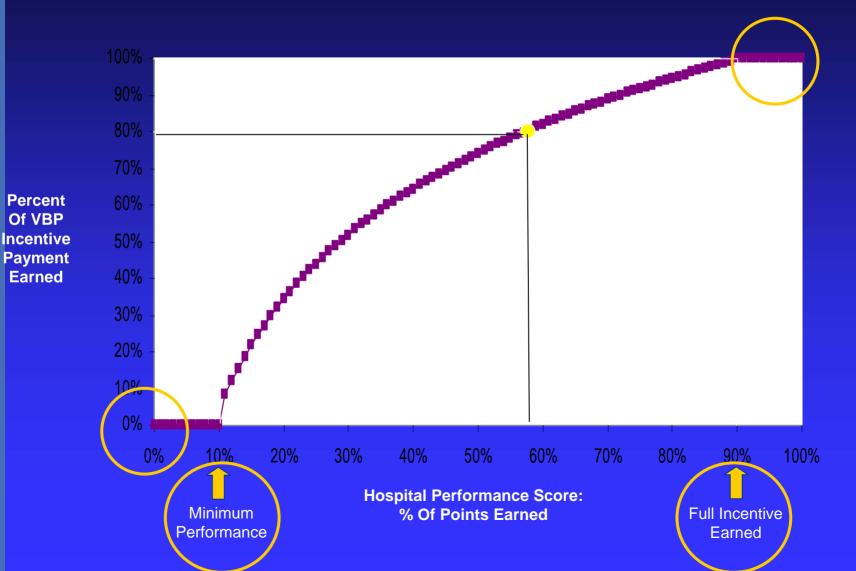
ity of Total Performance Score: Weighted Process Measure and HCAHPS Measure Scores 2005–06 (HCAHP weight = 0.3, Process weight = 0







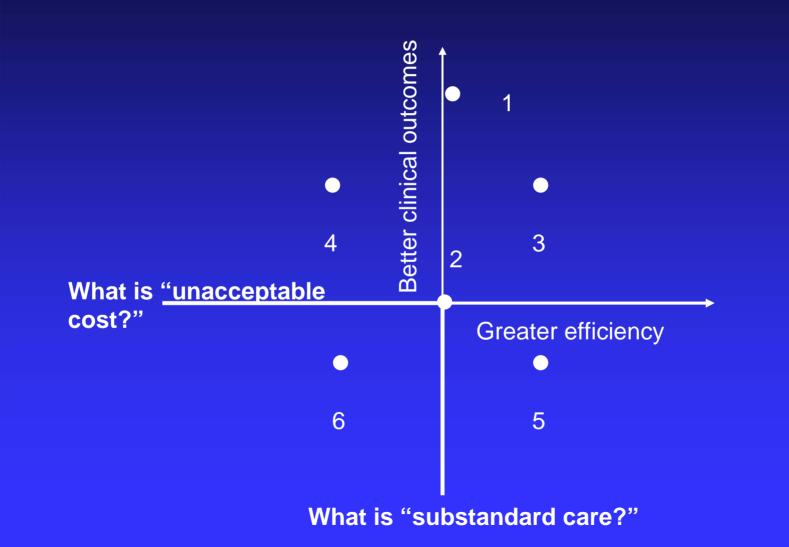
## Translating Performance Score into Incentive Payment: Example



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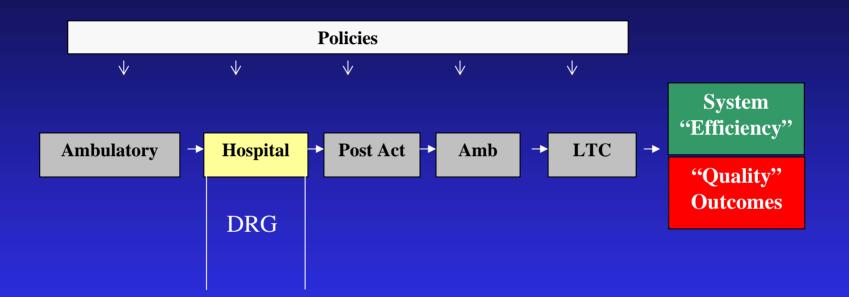
#### **Opportunities for VBP to Increase Value**



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#### **Policy Goals:** Quality and Efficiency





## **Hierarchy of changes**

- 1. Easier: Frequency of service units e.g., fewer images or more well-baby visits
- 2. Harder: Complexity within units e.g., screening during routine visits, medications or ancillaries within a DRG
- 3. Hardest: System level improvements e.g., upstream prevention, downstream outcomes, care coordination, information sharing, <u>shared accountability</u>



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# Roll Call: Agents of Change (graph instead from article?)

- 1970s: Regulation
- 1980s: Market mechanisms
- 1990s: Managed Care
  - Transcended providers
  - Information systems
  - Utilization management
  - Population-based medicine
- 1990s: Disease management
- 2000s: Consumers

• 2000s: Providers via P4P

Practice management

#### Patient management

Either, both, or neither?

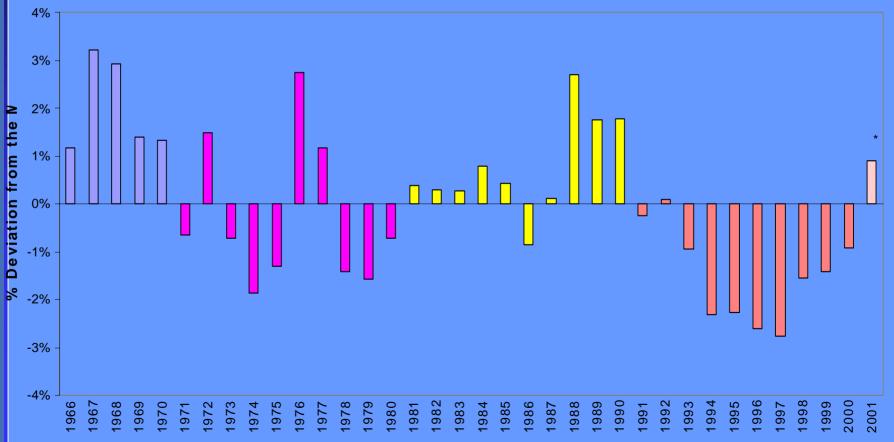
Altman, S., C. Tompkins, et al. "Escalating Spending for Health Care: Is it Desirable or Inevitable?" Health Affairs, 8 January 2003, W3-1 – W3- 14.



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#### **Expenditure Growth Rates**

Chart 2: Per Capita National Health Expenditure Growth Rate - Deviation From the Mean 1966 - 2001 (Adjusted for Inflation, 1996 reference year)





## **Criteria for VBP Measures Lifecycle**

- Importance
- Scientific Acceptability
- Feasibility
- Usability
- Improvability
- Controllability
- Potential for Unintended Consequences
- Contribution to Comprehensiveness



## **SCOPE of Measurement for VBP**

- Structure
- Cost
- Outcomes
- Process
- Experience

#### **Process measures**

- Reliance on Condition-specific Process Measures (Controllable)
  - Evidence of causal linkages to outcomes for provider acceptance
  - Evidence does not always show effectiveness of process measures (Fonarow et al.)
  - Issue of Teaching to the test and *saturation in performance*
  - May hinder innovation and practice of "technologies" outside of the processes being measured
  - Less of a *laissez-faire* approach
  - Need for measurement to be *agile* (Vaccine shortage/antibiotic supply)
  - Small n issues
- Parallel data infrastructure set up alongside DRGs, mimicking the purpose and burden of FFS



#### **Outcome Measures**

Existing outcomes measures are not discriminatory
HF 30-day mortality

	<u>Better Than U.S.</u> <u>National Rate</u>	<u>No Different Than</u> <u>U.S. National Rate</u>	<u>Worse Than U.S.</u> <u>National Rate</u>
Out of 4477 hospitals in US	17	4453	7
			(now 0)

CMS 30-Day Mortality Measures Acute Myocardial Infarction (AMI) Heart Failure (HF), Barry M. Straube. Sep. 18, 2007. Hospital Quality Alliance Principals Meeting



#### **Outcome Measures**

- Clinical Outcomes and Cost as the *frontline* of measurement
  - Controllability?
  - Inferring lack of "appropriate" interventions
- Clinical Outcomes measurement
  - Broad construct of clinical outcomes including mortality and morbidity
  - Define relevant patient cohorts (based on clinical conditions)
  - Create composite clinical outcomes measures that:
    - Reflect outcome 'severity'
    - Are patient-centric
    - Allow inference of "appropriate care"



## **Prototype Outcomes Domain**

		1	2	3	4	5	6	7
		Ambulatory Follow-up	null	Minor Complication	Major Complication	2+ ER	Readmission	Mortality
(	Cohort 1							$\checkmark$
(	Cohort 2						✓	
(	Cohort 3	$\checkmark$						

- Hierarchical scoring: (examples depicted in the chart)
  - patient died=7;
  - 2. patient survived but readmitted=6;
  - 3. no negative outcomes but appropriate ambulatory follow-up=1
- Combines negative (complications) and positive (coordination of care)
- Risk-adjusted: observed compared to expected



## **Cost of Care**

- Measure cost of care in conjunction with clinical outcomes and using the same "unit of measurement"
- Allow for examining the cost-clinical outcomes relationship, including trade-offs
- Measure the efficiency frontier



## **Role of Structure and Process**

- Fallback measures (?)
- Important for quality improvement but not VBP
- Allow market or the *producers* of healthcare to determine
- Foster learning networks
  - Medical technology as a "public good"
  - Funding for sharing of technologies

# Unit of Accountability

- Practitioner-centric measurement
  - Practice management
  - Unit of accountability is single organization: hospital, individual physician or medical group etc.
- Patient-centric measurement
  - Patient management
  - Shared Accountability of all organizations and entities involved in care provision (Fisher et al. 2005)
- Ability to operationalize patient-centric measurement and shared accountability
  - Integrated Delivery Networks (IDNs)
  - *Virtual* practitioner teams: hospital and extended medical staff (Fisher et al. 2006)
  - Virtual delivery networks



#### Conclusions

- Altman's Law (paraphrased)
  - The status quo is everyone's first or second choice
  - A political majority is against any particular reform
- Tompkins' Corollaries
  - Industries tend to defend the status quo
  - Inertia resists significant change
- Measures represent the heart of VBP
- Selection and implementation is the key battleground